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LIMITED OFFICIAL USE SECTION 01 OF 04 ISLAMABAD 21706

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C.O. 12354: N/A

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SUBJECT: AFGHANISTAN - FY 89 CONGRESSIONAL PRESENTATION

1. WE LOST OUR COURIER. HARD COPY OF CP NARRATIVE, TABLES AND WANG PV DISK NOW ARE BEING HAND CARRIED BY AFGHAN DESK OFFICER JEFF MALICK, ETA TUESDAY, OCTOBER 20. NARRATIVE IS REPEATED BELOW.

2. INTRODUCTION

THE SOVIET INVASION OF AFGHANISTAN IN DECEMBER, 1979, AROUSED IMMEDIATE WORLDWIDE OPPOSITION. THE WAR CONTINUES TODAY IN THE FORM OF A NATIONWIDE INSURGENCY AGAINST THE SOVIETS AND THEIR CLIENT REGIME, THE DEMOCRATIC REPUBLIC OF AFGHANISTAN (DRA). DESPITE WIDESPREAD MILITARY BOMBINGS OF VILLAGES, HAMLETS AND NOMAD CAMPS, DESTRUCTION OF CROPS AND LIVESTOCK, AND REPRISALS AGAINST NON-COMBATANTS AS A MEANS OF WEARING DOWN CIVILIAN SUPPORT FOR THE RESISTANCE, THE

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"MUJAHIDIN" CONTINUE THEIR STAUNCH RESISTANCE EFFORT, INFLECTING SERIOUS LOSSES ON THE SOVIET INVADERS AND THE DRA FORCES. A LARGE MAJORITY OF THE AFGHAN CIVILIANS IN THE COUNTRYSIDE AND MANY OF THE TOWNS AND CITIES CONTINUE TO SUPPORT THE MUJAHIDIN, BUT HAVE INCREASING NEED FOR HUMANITARIAN ASSISTANCE IN ORDER TO SUSTAIN THEMSELVES IN AFGHANISTAN AND THEIR SUPPORT FOR THE RESISTANCE.

IN THEIR FIGHT FOR NATIONAL SURVIVAL, THE AFGHANS ARE PAYING A HEAVY PRICE. ACCORDING TO THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR), MORE THAN 4.6 MILLION PEOPLE -- ONE QUARTER TO ONE THIRD OF THE 1979 AFGHAN POPULATION -- HAVE BECOME REFUGEES IN PAKISTAN, IRAN AND ELSEWHERE. THE GOVERNMENT OF PAKISTAN ESTIMATES THAT SOME THREE MILLION AFGHAN REFUGEES ARE IN PAKISTAN, CONSTITUTING THE WORLD'S LARGEST REFUGEE POPULATION.

THE SOVIET INVASION HAS COMPLETELY DISRUPTED THE ECONOMIC LIFE IN AFGHANISTAN, ONE OF THE WORLD'S MOST ISOLATED AND ECONOMICALLY UNDERDEVELOPED COUNTRIES. AS WAR HAS RAGED THROUGH THE ARABLE VALLEYS, AGRICULTURAL INFRASTRUCTURE, INCLUDING VITALLY IMPORTANT IRRIGATION SYSTEMS, HAS BEEN SEVERELY DAMAGED, IN SOME CASES NEARLY IRREPARABLY. RESULTING FOOD SHORTAGES IN SOME AREAS HAVE REQUIRED FOODGRAINS TO BE IMPORTED IN ORDER TO FILL THE GAP, BUT DISTRIBUTION PROBLEMS ARE SERIOUS. A VERY HIGH PERCENT OF THE PUBLIC TRANSPORTATION VEHICLES, MANY COMMUNICATION SYSTEMS, AND SIGNIFICANT NUMBERS OF OTHER PUBLIC INSTALLATIONS REMAIN UNUSABLE. AFGHANS DISPLACED IN THE COUNTRYSIDE BY COMBAT AND DELIBERATE SOVIET/ AFGHAN REGIME POLICIES ARE PARTICULARLY VULNERABLE TO FOOD SHORTAGES AND DISEASE.

THE MEDICAL SITUATION IS ESPECIALLY SERIOUS. IN AFGHANISTAN, THOUSANDS ARE KILLED, MAIMED AND WOUNDED EACH YEAR. PUBLIC HEALTH CARE, NEVER ADEQUATE IN AFGHANISTAN, IS NOW WORSE THAN IT WAS A DECADE AGO.

EDUCATION HAS DETERIORATED CONSIDERABLY -- FROM SUBSTANDARD TO NONEXISTENT IN MOST AREAS -- SINCE THE SOVIET INVASION. THE PUBLIC SCHOOLS RUN BY THE REGIME HAVE CLOSED EVERYWHERE EXCEPT IN A FEW MAJOR CITIES. SOME 80 PERCENT OF THE PRE-WAR AFGHAN TEACHERS ARE NO LONGER IN THEIR CLASSROOMS, HAVING BEEN EXECUTED, IMPRISONED, OR FORCED TO FLEE THE COUNTRY. THOUSANDS OF AFGHANS CONTINUE TO BE SENT FOR "STUDY" TO THE SOVIET UNION OR EASTERN BLOC COUNTRIES.

WHILE THE MUJAHIDIN HAVE HAD RECENT GAINS, THE EXPECTATION IS THAT THE FIGHTING WILL CONTINUE. THE SOVIETS SEEM INTENT ON A LONG-TERM STRATEGY BASED ON MAINTAINING THE CURRENT REGIME IN KABUL, WEARING DOWN THE RESISTANCE, AND "SOVIETIZING" THE AFGHAN GOVERNMENT, ECONOMY, SOCIETY, AND PEOPLE. THE MUJAHIDIN APPEAR

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WILLING TO PAY THE HEAVY COST OF CONTINUING THEIR STRUGGLE.

THE UNITED STATES PUBLICLY OPPOSES THE CONTINUING SOVIET OCCUPATION AND STRONGLY SUPPORTS THE UNITED NATIONS GENERAL ASSEMBLY'S CALLS FOR A NEGOTIATED POLITICAL SETTLEMENT BASED ON FOUR PRINCIPLES: (1) COMPLETE WITHDRAWAL OF SOVIET TROOPS; (2) RESTORATION OF AN INDEPENDENT AND NONALIGNED AFGHANISTAN; (3) SELF-DETERMINATION FOR THE AFGHAN PEOPLE; AND (4) RETURN OF THE REFUGEES IN SAFETY AND HONOR. U.S. ACTIONS ARE AIMED AT KEEPING THE PRESSURE ON THE SOVIETS TO

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SUBJECT: AFGHANISTAN - FY 89 CONGRESSIONAL PRESENTATION

NEGOTIATE A POLITICAL SOLUTION. ON THE GROUND THE
RESISTANCE FIGHTERS MAINTAIN THIS PRESSURES.
HUMANITARIAN ASSISTANCE TO THE CIVILIAN POPULATION
ENABLES THEM TO CONTINUE TO LIVE INSIDE THEIR OWN
COUNTRY AND SUPPORT THE RESISTANCE FIGHTERS.

3. A.I.D. HUMANITARIAN ASSISTANCE STRATEGY AND
ACCOMPLISHMENTS TO DATE

THE IMMEDIATE OBJECTIVE OF A.I.D. HUMANITARIAN
ASSISTANCE PROGRAM IS TO IMPROVE THE ABILITY OF THE
AFGHANS TO SUSTAIN THEMSELVES INSIDE AFGHANISTAN. IN
ALLEVIATING THE SUFFERING OF THE PEOPLE IN "FREE" AREAS
OF AFGHANISTAN, A.I.D. SEEKS TO ADDRESS SOME OF THE
FACTORS WHICH HAVE FORCED MILLIONS OF RURAL AFGHANS TO
MOVE INTO SOVIET-ORA CONTROLLED URBAN AREAS IN

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AFGHANISTAN, OR TO FLEE TO REFUGEE CAMPS IN PAKISTAN OR IRAN; THE AIM IS EVENTUALLY TO REDUCE THE FLOW OF REFUGEES AND ULTIMATELY TO ENCOURAGE THE VOLUNTARY REPATRIATION OF AFGHANS TO RESISTANCE-CONTROLLED AREAS. THROUGH OUR ASSISTANCE TO THE AFGHAN RESISTANCE TO DEVELOP NETWORKS OF SOCIAL SERVICES, THE MUJAHIDIN WILL BE ABLE TO OFFER ESSENTIAL SERVICES TO THE POPULATION THAT SUPPORTS THEM.

THE AFGHANS WHO HAVE FLED THEIR HOMELAND TO BECOME REFUGEES IN PAKISTAN ARE SUPPLIED WITH FOOD, SHELTER, FUEL FOR COOKING AND HEATING, HEALTH CARE, WATER, EDUCATION AND VOCATIONAL TRAINING, AND A VARIETY OF INCOME GENERATION OPPORTUNITIES. THE EXPENSE IS BORNE BY PAKISTAN AND THE INTERNATIONAL COMMUNITY, PRIMARILY THROUGH THE UNHCR AND THE WORLD FOOD PROGRAM. MAJOR CONTRIBUTORS TO THE RELIEF PROGRAM ARE JAPAN, WESTERN EUROPEAN COUNTRIES, THE UNITED STATES, AND SAUDI ARABIA AND OTHER ARAB STATES OF THE GULF. THE U.S. GOVERNMENT CONTRIBUTED ABOUT DOLS 57 MILLION FOR THE AFGHAN REFUGEES IN FISCAL YEAR 1987, INCLUDING DOLS 37 MILLION THROUGH THE WORLD FOOD PROGRAM. THIS WAS APPROXIMATELY ONE THIRD OF THE TOTAL INTERNATIONAL CONTRIBUTION FOR AFGHAN REFUGEE RELIEF. INCLUDING FY 1988 PLEDGES, U.S. CONTRIBUTIONS TO THE AFGHAN REFUGEE RELIEF PROGRAM TOTAL ALMOST DOLS 600 MILLION.

FOR AFGHAN REMAINING INSIDE THEIR HOMELAND, A MODEST PROGRAM OF DIRECT ASSISTANCE BEGAN IN FY 1985, USING INTERNATIONAL DISASTER ASSISTANCE FUNDS. THIS PROGRAM PROVIDED DOLS 8 MILLION IN GRANTS TO EUROPEAN AND U.S. PRIVATE VOLUNTARY ORGANIZATIONS (PVO) TO IMPLEMENT ACTIVITIES IN HEALTH, EDUCATION, FOOD AID, AND AGRICULTURAL PRODUCTION FOR WAR-AFFECTED AFGHANS. IN FY 1986, WITH THE ESTABLISHMENT OF A SEPARATE A.I.D. AFGHANISTAN AFFAIRS OFFICE IN ISLAMABAD, PAKISTAN, A LONG-TERM HUMANITARIAN ASSISTANCE PROGRAM WAS INITIATED TO CONTINUE FUNDING PVO ACTIVITIES AND TO FINANCE THE DESIGN AND IMPLEMENTATION OF PROJECTS ADMINISTERED BY THE AFGHAN RESISTANCE ALLIANCE. THE ALLIANCE FORMED TECHNICAL COMMITTEES TO ADMINISTER THE AID-FINANCED PORTFOLIO OF HEALTH, EDUCATION, COMMUNITY SUPPORT, AND AGRICULTURAL PROJECTS. THE PORTFOLIO DEVELOPED IN FY 1986 INCLUDED AN ECONOMIC SUPPORT FUND (ESF) PROGRAM (HR)

14,750,000); A PL-480 TITLE II EMERGENCY RELIEF FOOD GRANT FOR WAR-AFFECTED AFGHANS (DOLS 8.9 MILLION); AND THE IMPLEMENTATION OVERSEAS OF THE DEPARTMENT OF DEFENSE (DOD)-FUNDED AFGHAN HUMANITARIAN RELIEF PROGRAM WHICH FINANCES TRANSPORTATION COSTS FOR HUMANITARIAN COMMODITIES AND WAR-AFFECTED AFGHAN PATIENTS NEEDING TREATMENT ABROAD. IN FY 1987, CONGRESS APPROPRIATED DOLS 30 MILLION IN

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FOREIGN ASSISTANCE FUNDS (DOLS 17.8 MILLION IN DEVELOPMENT ASSISTANCE AND DOLS 12.2 MILLION IN ECONOMIC SUPPORT FUNDS) TO CONTINUE FINANCING THE RESISTANCE ALLIANCE PROJECTS AND PVO GRANTS. DOLS 3 MILLION IN PL 480 FUNDS FINANCED A WHEAT DONATION. THE DOD HUMANITARIAN PROGRAM MADE AVAILABLE APPROXIMATELY EOLS 4 MILLION FOR SUPPORT TO AFGHANISTAN IN FY 1987, OF WHICH DOLS 2 MILLION WAS TRANSFERRED TO A.I.D. ACCOUNTS AND MADE AVAILABLE TO THE A.I.D. REPRESENTATIVE TO PAY FOR TRANSPORTATION COSTS IN THE FIELD. THE DOLS 2 MILLION IS REFLECTED IN THE TABLES FOLLOWING THIS NARRATIVE. THE A.I.D. PROGRAM NOW INCLUDES THE FOLLOWING PROJECTS:

HEALTH. THE HEALTH SECTOR SUPPORT PROJECT (306-0203) IS IMPLEMENTED THROUGH THE ALLIANCE HEALTH COMMITTEE (AHC) WHICH IS ASSISTED BY AN A.I.D. FINANCED, TECHNICAL

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ASSISTANCE TEAM FROM MANAGEMENT SCIENCES FOR HEALTH.
THE PURPOSE OF THE PROJECT IS TO PROVIDE BOTH PREVENTIVE
AND CURATIVE HEALTH SERVICES INSIDE AFGHANISTAN AND
STRENGTHEN THE CAPABILITY OF THE ALLIANCE TO PLAN AND
MANAGE THESE SERVICES. THE AHC HAS DEVELOPED AND
IMPLEMENTED A MEDICAL TRAINING PROGRAM FOR BASIC HEALTH
WORKERS, DOCTORS, AND NURSES AND IS NOW ESTABLISHING AND
SUPPLYING BASIC HEALTH WORKER CLINICS AND HOSPITALS IN
20 OF THE 28 PROVINCES INSIDE AFGHANISTAN. THIS YEAR
ALONE OVER 19 METRIC TONS OF MEDICAL SUPPLIES AND
EQUIPMENT HAVE BEEN SENT INSIDE TO AHC MEDICAL
FACILITIES.

EDUCATION. THE EDUCATION SECTOR SUPPORT PROJECT
(306-0202), IS IMPLEMENTED THROUGH THE AFGHAN ALLIANCE
EDUCATION COUNCIL WHICH IS ASSISTED BY AN

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A.I.D.-FINANCED TECHNICAL ASSISTANCE TEAM FROM THE CENTER FOR AFGHANISTAN STUDIES OF THE UNIVERSITY OF NEBRASKA AT OMAHA. THE PROJECT HAS CREATED AN EDUCATION CENTER FOR AFGHANISTAN WHICH PROVIDES DIRECT SUPPORT (TEXTBOOKS, SUPPLIES, TEACHER TRAINING AND STIPENDS) TO THE AFGHAN RESISTANCE PRIMARY EDUCATION SYSTEM. THE PROJECT IS PRESENTLY SUPPORTING ABOUT 660 SCHOOLS, AND WILL EVENTUALLY SUPPORT 1,320 PRIMARY SCHOOLS IN AFGHANISTAN.

COMMODITY SUPPORT. IN RESPONSE TO WIDESPREAD DESTRUCTION OF THE BASIC MEANS OF PRODUCTION IN RURAL AFGHANISTAN, THE A.I.C. COMMODITY EXPORT PROGRAM PROJECT (306-0205) IS MAKING AVAILABLE A WIDE RANGE OF HUMANITARIAN GOODS FOR WAR-AFFECTED AFGHANS. THE AMERICAN MANUFACTURERS EXPORT GROUP (AMEG), UNDER CONTRACT TO A.I.D., HANDLES PROCUREMENT, LOGISTICS, AND COMMODITY ACCOUNTING WITHIN PAKISTAN. REQUESTS FOR COMMODITIES ARE COORDINATED WITH THE ALLIANCE LOGISTICS COMMITTEE. THE MAJORITY OF GOODS ARE SUPPLIES FROM PAKISTAN, BUT SOME ARE PROCURED FROM THE UNITED STATES AND OTHER COUNTRIES. A WIDE RANGE OF BASIC HUMANITARIAN GOODS ARE FURNISHED, SUCH AS FOOD, AGRICULTURAL COMMODITIES, MEDICAL SUPPLIES, VEHICULAR TRANSPORT ITEMS, SHELTER, AND PACK ANIMALS.

AGRICULTURE. THE AGRICULTURAL SECTOR SUPPORT PROJECT (306-0204) SEEKS TO INCREASE AGRICULTURAL PRODUCTION IN AFGHANISTAN AND TO IMPROVE THE RESISTANCE ALLIANCE'S CAPABILITY TO DESIGN AND IMPLEMENT AGRICULTURAL PROGRAMS FOR AFGHAN FARMERS. THIS PROJECT HAS THREE MAIN THRUSTS DESIGNED TO STRENGTHEN ALLIANCE AGRICULTURAL INSTITUTIONS (TRACK I), DELIVER PRODUCTION RELATED AGRICULTURAL COMMODITIES (IRRIGATION PUMPS, THRESHERS, LIVESTOCK) TO REJUVENATE PRODUCTION SYSTEMS (TRACK II), AND TO REPAIR RURAL INFRASTRUCTURE SUCH AS UNDERGROUND IRRIGATION CANALS AND MOTORABLE PATHS (TRACK III). VOLUNTEERS IN TECHNICAL ASSISTANCE (VITA), A U.S. PVO, IS PROVIDING THE ALLIANCE AGRICULTURAL COUNCIL TECHNICAL ADVICE.

PRIVATE VOLUNTARY ORGANIZATIONS (PVOs). THE PVO CO-FINANCING PROJECT (306-00201) INCLUDES FUNDING FOR A VARIETY OF PVO SUB-PROJECTS. THESE HUMANITARIAN ACTIVITIES ARE RELATIVELY SIMPLE IN DESIGN AND LEND THEMSELVES TO QUICK IMPLEMENTATION. THEY FALL WITHIN PRIORITY SECTORS FOR A.I.C. ASSISTANCE SUCH AS HEALTH, FOOD AND NUTRITION, AND AGRICULTURAL PRODUCTION.

IN FY 1987, 16 GRANTS WERE MADE FOR PROGRAMS IN HEALTH, EDUCATION, FOOD AID, AND AGRICULTURAL PRODUCTION. TRAINING OF PARA-MEDICAL PERSONNEL WAS A MAJOR EMPHASIS. SUPPORT ALSO IS PROVIDED TO PVOs BY U.S. PRIVATE SOURCES, AUSTRIA, BELGIUM, CANADA, FRANCE, GERMANY, NORWAY, SWEDEN, THE UNITED KINGDOM, AND INTERNATIONAL

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ORGANIZATIONS.

IN THE TECHNICAL SERVICES AND SUPPORT PROJECT
(306-00200), A.I.O. ASSISTS THE AFGHAN RESISTANCE TO
IDENTIFY, DEVELOP, AND EVALUATE PRIORITY HUMANITARIAN
ASSISTANCE PROJECTS WHICH WILL IMPROVE THE ABILITY OF
AFGHANS IN "FREE" AREAS TO SUSTAIN THEMSELVES WITHIN
AFGHANISTAN. THIS PROJECT PROVIDES THE NEEDED TECHNICAL
ADVISORY SERVICES, AUXILIARY EQUIPMENT, AND LOCAL
INSTITUTIONAL SUPPORT NEEDED FOR THE EFFECTIVE
DEVELOPMENT AND IMPLEMENTATION OF DISCRETE PROJECTS.
THE PROJECT ALSO FUNDS SMALL ACTIVITIES WHICH DO NOT
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WARRANT SEPARATE PROJECT STATUS.

A PL-480 TITLE II GRANT OF WHEAT (20,000 METRIC TONS) AND SOYBEAN OIL (14,000 METRIC TONS) WAS MADE TO THE GOVERNMENT OF PAKISTAN IN FY 1986 TO ASSIST THE GOVERNMENT IN OFFSETTING ITS CONTRIBUTION TO WAR-AFFECTED AFGHANS. THE VEGETABLE OIL WAS SOLD TO PROVIDE FUNDS FOR TRANSPORTING THE WHEAT FOR DIRECT SUPPORT OF AFGHANS. IN FY 87, AN ADDITIONAL 23,000 METRIC TONS OF WHEAT WERE MADE AVAILABLE TO THE RESISTANCE ALLIANCE. NO LESS THAN 40,000 METRIC TONS OF WHEAT AND 20,000 METRIC TONS OF SOYBEAN OIL WILL BE PROVIDED IN FY 1988 UNDER THE PL 480 TITLE II PROGRAM.

IN ADDITION TO THE A.I.D. PORTFOLIO, THE A.I.D. REPRESENTATIVE ALSO ADMINISTERS THE FIELD PORTION OF

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JOO'S HUMANITARIAN RELIEF PROGRAM "FOR THE PURPOSE OF PROVIDING TRANSPORTATION FOR HUMANITARIAN RELIEF FOR PERSONS DISPLACED OR WHO ARE REFUGEES BECAUSE OF THE INVASION OF AFGHANISTAN BY THE SOVIET UNION" (SECTION 305 OF PL 99-145). OVER 500 TONS OF EXCESS DEPARTMENT OF DEFENSE AND DONATED HUMANITARIAN SUPPLIES WERE TRANSPORTED FOR USE BY WAR-AFFECTED AFGHANS IN FY 1987.

TRANSPORTATION OF AFGHANS FOR MEDICAL TREATMENT IS ALSO FINANCED WITH LOD FUNDS. NEARLY 450 WOUNDED AFGHANS HAVE BEEN SENT TO U.S., EUROPEAN, AND MIDDLE EASTERN HOSPITALS. THE MEDICAL SERVICES ARE BEING DONATED BY U.S. AND EUROPEAN MEDICAL SPECIALISTS AND INSTITUTIONS. THE INTERNATIONAL MEDICAL CORPS AND THE INTER-GOVERNMENTAL COMMITTEE FOR MIGRATION ARE ASSISTING IN THE SCREENING AND PLACEMENT OF THESE PATIENTS. UNDER A.I.D. GRANTS.

4. FY 1989 PROGRAM

A.I.D. WILL CONTINUE FUNDING THE PROJECTS IMPLEMENTED THROUGH THE AFGHAN RESISTANCE ALLIANCE, AND FOR A VARIETY OF PVO ACTIVITIES BEING FINANCED THROUGH THE PVO C -FINANCING PROJECT.

THE PROGRAM WILL CONSIST OF THE FOLLOWING ACTIVITIES BEGIN IN FY 1986:

TECHNICAL SERVICES AND SUPPORT PROJECT (306-0200);
PVO CO-FINANCING (306-0201);
EDUCATION SECTOR SUPPORT PROJECT (306-0202);
HEALTH SECTOR SUPPORT PROJECT (306-0203);
AGRICULTURAL SECTOR SUPPORT PROJECT (306-0204);
COMMODITY EXPORT PROGRAM (306-0205); AND
AFGHANISTAN HUMANITARIAN RELIEF (306-0206)
- (FINANCED BY TRANSFER OF FUNDS FROM DOD).

PL 480 TITLE II WHEAT AND SOYBEAN OIL WILL BE PROVIDED TO SUPPORT AFGHAN BENEFICIARIES.

5. DECONTROL UPON RECEIPT. RAPHEL

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